



# DEPARTMENT OF CHILDREN AND FAMILIES (DCF) OVERVIEW Child Fatality Hearing

#### October 2, 2014

#### A. Overview

1. Careline Calls: The DCF Careline receives tens of thousands of calls every year. Most calls are to report suspected abuse or neglect of children. Calls from hospitals or police departments are routed into priority queues for faster response from call center staff, while other callers can choose from English or Spanish-speaking queues. The following table shows the breakout of calls by calendar year, and for reports of abuse/neglect, the numbers accepted, not accepted and the rate of acceptance.

| CARELIN                                      | NE CALLS BY CA     | LENDAR YEAR        |       |        |
|--|--------------------|--------------------|-------|--------|
|  | 2011               | 2012               | 2013* | 2014** |
| TOTAL CALLS RECEIVED                         | 92538              | 94962              | 89355 | 64539  |
| Abuse/Neglect Reports                        | 44938              | 45527              | 47870 | 29407  |
| Accepted                                     | 29431              | 28652              | 29631 | 16291  |
| Not Accepted                                 | 15507              | 16875              | 18239 | 13116  |
| Acceptance Rate                              | 65.5%              | 62.9%              | 61.9% | 55.4%  |
| * 2013 first year that Background Check and  | Voluntary Services | calls are excluded | 1     |        |
| ** 2014 Data is partial, from 1/1 - 9/29/201 | 4                  |                    |       |        |

2. Accepted Reports: Many reports of abuse or neglect made to the DCF Careline are Accepted for our Differential Response System, Family Assessment Response (FAR) track. The following table shows the total number of accepted reports since CY 2011, then breaks them out by those alleging only physical abuse, physical abuse in combination with any other type, and other abuse/neglect.

|  | 2011  | 2012  | 2013  | 2014* |
|--|-------|-------|-------|-------|
| TOTAL ACCEPTED REPORTS                 | 29431 | 28652 | 29631 | 16291 |
| Physical Abuse Only                    | 4701  | 4489  | 4358  | 2380  |
| Physical Abuse and Other Abuse/Neglect | 4531  | 4151  | 4408  | 2445  |
| Other Abuse/Neglect Only               | 20199 | 20012 | 20865 | 11466 |
| Physical Abuse Only                    | 16.0% | 15.7% | 14.7% | 14.6% |
| Physical Abuse and Other Abuse/Neglect | 15.4% | 14.5% | 14.9% | 15.0% |
| Other Abuse/Neglect Only               | 68.6% | 69.8% | 70.4% | 70.4% |

3. **Substantiated Reports:** About a third of all accepted reports are considered relatively low risk, and are designated to receive a Family Assessment Response (FAR). For these responses, there is no requirement to substantiate that some form of neglect has occurred. The traditional CPS track requires DCF to determine that a reasonable cause to believe abuse or neglect of a child has occurred. The following table shows the total number of substantiated reports for the past several years, then breaks them out by the same abuse/neglect types seen in the previous table.

|  | 2011  | 2012  | 2013  | 2014* |
|--|-------|-------|-------|-------|
| TOTAL SUBSTANTIATED REPORTS            | 6685  | 5383  | 5388  | 2874  |
| Physical Abuse Only                    | 555   | 484   | 466   | 248   |
| Physical Abuse and Other Abuse/Neglect | 440   | 437   | 476   | 209   |
| Other Abuse/Neglect Only               | 5690  | 4462  | 4447  | 2417  |
| Physical Abuse Only                    | 8.3%  | 9.0%  | 8.6%  | 8.6%  |
| Physical Abuse and Other Abuse/Neglect | 6.6%  | 8.1%  | 8.8%  | 7.3%  |
| Other Abuse/Neglect Only               | 85.1% | 82.9% | 82.5% | 84.19 |

### Which children are involved in a substantiated report?



4. **Families Served:** DCF provides direct services to families in many different ways, some of which are not the result of anyone having committed abuse or neglect against a child.

|   | CY2011 | CY2012 | CY2013 | CY2014* |
|---|--------|--------|--------|---------|
| Total Unique Families Served Directly         | 36753  | 35568  | 34704  | 30250   |
| Unique Families Served by Service Type**      |        |        |        |         |
| Child Protective Services (CPS) Investigation | 26668  | 20266  | 17342  | 14423   |
| Family Assessment Response                    | 0      | 7455   | 11019  | 9706    |
| CPS In-Home Services                          | 10352  | 8767   | 8383   | 7408    |
| CPS Out-of-Home Services                      | 3536   | 3266   | 3192   | 2802    |
| Permanency Service                            | 1128   | 1178   | 1094   | 902     |
| Adolescent Services                           | 1310   | 1188   | 1113   | 904     |
| Interstate Compact Office Services            | 166    | 158    | 155    | 133     |
| Probate Services                              | 2487   | 2529   | 2492   | 2106    |
| Voluntary Services (In-Home)                  | 1423   | 1356   | 997    | 708     |

|  | CY2011 | CY2012 | CY2013 | CY2014* |
|--|--------|--------|--------|---------|
| <b>Total Unique Families Served Directly</b> | 36753  | 35568  | 34704  | 30250   |
| Unique Families Served by Service Type**     |        |        |        |         |
| Voluntary Services (Out-of-Home)             | 158    | 150    | 102    | 70      |
| Family With Service Needs (In-Home)          | 78     | 68     | 58     | 41      |
| Family With Service Needs (Out-of-Home)      | 34     | 24     | 25     | 18      |
| Juvenile Justice Services                    | 584    | 574    | 542    | 500     |

\* CY2014 data is partial as of 9/29/2014

\*\* Each family may be served in multiple ways during each year, so it is expected that the figures by service type will sum to a larger number than the actual number of unique families served each year.

5. Children Served<sup>1</sup>: The following table provides the total numbers of unique children served by the Department, by calendar year, and then how many were served by the various type(s) of service they received.

|   | CY2011 | CY2012 | CY2013 | CY2014* |
|---|--------|--------|--------|---------|
| Total Unique Children Served Directly         | 80102  | 76183  | 73735  | 64213   |
| Unique Children Served by Service Type**      |        |        |        |         |
| Child Protective Services (CPS) Investigation | 63263  | 49112  | 42700  | 35410   |
| Family Assessment Response                    | 0      | 16657  | 24071  | 20863   |
| CPS In-Home Services                          | 22936  | 18739  | 16823  | 15057   |
| CPS Out-of-Home Services                      | 9337   | 8500   | 7877   | 7023    |
| Permanency Service                            | 1283   | 1303   | 1188   | 1008    |
| Adolescent Services                           | 3269   | 2899   | 2655   | 2130    |
| Interstate Compact Office Services            | 340    | 330    | 315    | 282     |
| Probate Services                              | 5234   | 5158   | 4978   | 4257    |
| Voluntary Services                            | 3305   | 3054   | 2252   | 1624    |
| Family With Service Needs                     | 258    | 210    | 191    | 122     |
| Juvenile Justice Services                     | 1079   | 1275   | 1210   | 1032    |

\*\* Each child may be served in multiple ways during each year, so it is expected that the figures by service type will sum to a larger number than the actual number of unique children served.

#### B. Child Maltreatment Fatalities Data

#### 1. **Definition:**

DCF has defined a child maltreatment fatality as one for which at least one allegation of abuse or neglect related to the death has been substantiated [by DCF] against a caregiver.

#### 2. Data:

- The CT maltreatment fatality rates have consistently been below the national rates and 6 the 2.20 national average.
- The NCANDs report notes that while the national estimate and rate is lower in 2012 • than for 2008, both the number and rate have been increasing since 2010.

 $<sup>^{-1}</sup>$  Please note that a single child may be served in multiple ways during the course of a year (or even at the same 1. time), so the detailed figures contain duplication and will not add up to the total number of unique children served each year.

- Many states have attributed increases in their rate due to improvements in reporting of such incidents.
- The Annie E. Casey Foundation's 2014 Data Book, CT is ranked 7th in the nation on overall child well-being. This ranking is based on combined data across four domains: Economic Well-Being, Education, Health and Family and Community.
- Connecticut was also one of three states with the lowest rates of child and youth deaths overall, 17 per 100,000, in 2010.

The following table shows numbers of child maltreatment fatalities from two separate data sources for CT: the DCF Critical Incidents Database, and the data DCF submits to the federal government's National Child Abuse and Neglect Data System (NCANDS) report. The NCANDS data comes from CPS Investigation data that tends to be limited to information available within a short window following the incident. The data from the Critical Incidents database is considered more authoritative because our Risk Management team conducts additional follow-up to ensure the most accurate reporting as additional facts and information are revealed over time.

|                                 |                  | Child Deaths Due to Maltreatment |                     |                    |                    |  |  |  |
|---------------------------------|------------------|----------------------------------|---------------------|--------------------|--------------------|--|--|--|
| Calendar<br>Year of<br>Incident | DCF CT<br>Number | DCF CT Rate*                     | NCANDS CT<br>Number | NCANDS CT<br>Rate* | NCANDS US<br>Rate* |  |  |  |
| 2005                            | N/A              | N/A                              | 9                   | 1.08               | 1.94               |  |  |  |
| 2006                            | 3                | 0.36                             | 3                   | 0.36               | 2.00               |  |  |  |
| 2007                            | 4                | 0.49                             | 4                   | 0.49               | 2.28               |  |  |  |
| 2008                            | 10               | 1.20                             | 8                   | 0.98               | 2.28               |  |  |  |
| 2009                            | 6                | 0.73                             | 4                   | 0.50               | 2.30               |  |  |  |
| 2010                            | 5                | 0.61                             | 4                   | 0.50               | 2.08               |  |  |  |
| 2011                            | 9                | 1.10                             | 8                   | 1.00               | 2.11               |  |  |  |
| 2012                            | 10               | 1.20                             | 6                   | 0.76               | 2.20               |  |  |  |
| 2013                            | 16               | 2.00                             | N/A                 | N/A                | N/A                |  |  |  |
| 2014                            | 8                |                                  | N/A                 | N/A                | N/A                |  |  |  |

The following table shows all child fatalities reported to DCF since 2005, broken out by the type of DCF involvement. It is important to note that not all child maltreatment fatalities involve children who were receiving services from DCF either in the past, or at the time of their death.

| Calendar Year | Child D       | eaths Due to Maltrea | e to Maltreatment DCF Involved E |                  | Not DCF Involved | Total Child Deaths     |
|---------------|---------------|----------------------|----------------------------------|------------------|------------------|------------------------|
| ofincident    | DCF Involved  |                      | No DCF                           | Death Not Due to | and              | Reported to DCF        |
| ormensent     | Open DCF Case | Prior DCF Case       | Involvement                      | Maitreatment     | Not Maltreatment | <b>Risk Management</b> |
| 2006          | 1             | 1                    | 1                                | 13               | 9                | 2                      |
| 2007          | 2             | 2                    | 0                                | 15               | 5                | 2                      |
| 2008          | 2             | 5                    | 4                                | 12               | 14               | 3                      |
| 2009          | 1             | 2                    | 4                                | 12               | 12               | 3                      |
| 2010          | 0             | 3                    | 2                                | 12               | 17               | 3                      |
| 2011          | 4             | 4                    | 2                                | 14               | 17               | 4                      |
| 2012          | 1             | 5                    | 4                                | 11               | 15               | 3                      |
| 2013          | 5             | 5                    | 6                                | 12               | 12               | 4                      |
| 2014          | 4             | 4                    | 0**                              | 14               | 7                | 2                      |
| 2006          | 4.0%          | 4.0%                 | 4.0%                             | 52,0%            | 36.0%            |                        |
| 2007          | 8.3%          | 8.3%                 | 0.0%                             | 62.5%            | 20.8%            | 100.05                 |
| 2008          | 5.4%          | 13.5%                | 10.8%                            | 32,4%            | 37.8%            | 100.09                 |
| 2009          | 3.2%          | 6.5%                 | 12.9%                            | 38.7%            | 38.7%            | 100.04                 |
| 2010          | 0.0%          | 8.8%                 | 5.9%                             | 35.3%            | 50,0%            | 100.0                  |
| 2011          | 9.8%          | 9.8%                 | 4.9%                             | 34.1%            | 41.5%            | 100.09                 |
| 2012          | 2.8%          | 13.9%                | 11,1%                            | 30.6%            | 41.7%            | 100.09                 |
| 2013          | 12.5%         | 12.5%                | 15.0%                            | 30.0%            | 30.0%            | 100.04                 |
| 2014          | 13.8%         | 13.8%                | 0.0%                             | 48.3%            | 24.1%            |                        |

\*NOTE: As of 10/1/14, there are three (3) additional fatalities that occurred during CY14 for which the investigation of maltreatment remain pending. Two of them were on an open DCF case, one that had no previous DCF involvement.

\*\*NOTE: As of 6/19/14, the one case previously reported (as of 6/9/14) that was due to maltreatment but had no prior DCF involvement had to be reclassified to having had prior involvement. The initial search of LINK by the Careline for parties involved in the case did not return any results, so a new case was created. However, the new case was merged on 6/12/14 with the family's prior case as part of the closing of the investigation.

## C. Best Practices

The below table shows some initiatives/activities that are being used in other states and in CT to help prevent child maltreatment fatalities.

| National  | Connecticut  |
|---|--|
| Specialized screening tools for cases that present with<br>risk factors found in child fatality cases. Ex. Florida's<br>Rapid Safety Feedback | <ul> <li>DCF will be participating in a research roundtable with the Casey Forum and the Federal Commission to Eliminate Child Deaths.</li> <li>DCF met with the Eckerd Foundation, a family service organization, who has worked with the state of Florida in response to child fatalities, and looking to bring RSF to CT.</li> <li>Policy 34-2-6 "Critical Questions to Answer"</li> <li>DCF working with Hospitals and Medical Community to improve reporting</li> <li>CT developed proactive strategies that promote the consistent screening and early detection of child abuse. These guidelines provide medical personnel with a protocol to follow when a child presents in any clinical setting with a traumatic injury that may have been caused by abuse or neglect</li> </ul> |
| States are doing Safe Sleep Campaigns   | <ul> <li>DCF Policy 44-12-8, Safe Sleep Environments:<br/>brochures for families, discussions with families.</li> <li>Public health campaign is being designed and<br/>developed to increase caregiver knowledge and<br/>raise public awareness of topics relevant to<br/>preventing child abuse and maltreatment.</li> <li>DCF secured technical assistance from Casey<br/>Family Programs and Prevent Child Abuse<br/>America to develop targeted messaging to raise<br/>public awareness and caregiver knowledge<br/>around recurring issues that present in case<br/>fatalities, such as unsafe sleep, abusive head<br/>trauma, and attention to caregiver choices.</li> <li>The campaign is to include targeted messages to<br/>Dads</li> </ul>                                       |
| States have Safe Haven Laws and CPS policies  | Policy 33-7-15 "Save Haven for Newborns"   |
| Some states not only review the fatalities but near fatalities as well  | <ul> <li>CT Child Fatality Special Review Board: Child Fatality Reviews</li> <li>DCF Special Review - Partnership with Area Offices to conduct Child Fatality Reviews</li> <li>ORE finalizing 0-3 fatality review report and developing ongoing fatality case review process.</li> <li>Implementation of Fatality Data Collection and Review protocol</li> </ul>   |

| <ul> <li>Some states have laws/statutes/protocols to address children born drug exposed or have heavier criminal consequences when children are exposed to drugs/drug activity.</li> <li>Policy 34-12-3 "Disabled Infants with Life Threatening Conditions"</li> <li>Drug Endangered Children Memorandum of Understanding: DCF works collaboratively with law enforcement and other state agencies that serve children and families to improve outcomes for children residing in drug affected environments.</li> <li>Family-Based Recovery (FBR) provides inhome attachment-based parent-child therapy and contingency management substance abuse treatment. The mission of FBR is to ensure that substance affected children develop optimally in drug-free, safe and stable homes with their parent(s). FBR treats mothers and fathers who are actively using substances or who have recent history of substance abuse that are also parenting a child under the age of 8.</li> </ul> | National  | Connecticut  |
|--|---|--|
|  | children born drug exposed or have heavier criminal consequences when children are exposed to | <ul> <li>34-12-3 "Disabled Infants with Life<br/>Threatening Conditions"</li> <li>Drug Endangered Children Memorandum of<br/>Understanding: DCF works collaboratively<br/>with law enforcement and other state<br/>agencies that serve children and families to<br/>improve outcomes for children residing in<br/>drug affected environments.</li> <li>Family-Based Recovery (FBR) provides in-<br/>home attachment-based parent-child therapy<br/>and contingency management substance<br/>abuse treatment. The mission of FBR is to<br/>ensure that substance affected children<br/>develop optimally in drug-free, safe and<br/>stable homes with their parent(s). FBR treats<br/>mothers and fathers who are actively using<br/>substance abuse that are also parenting a</li> </ul> |

CT DCF and other state agencies also provide services to families with young children who are the most vulnerable (ages birth to three) to child maltreatment fatalities. These services include:

- 24/7 Dads
- Baby Elmo Project
- Birth to Three System
- Child First Program
- Early Childhood Consultation Partnership (ECCP)
- Family Based Recovery (FBR)
- Maternal Infant Outreach Program (MIOP)
- Nurturing Families Network (NFN)
- Zero to Three Visitation (ZTT)